

Message Text

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OASD/PA AND E:MR. WOODS

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C O N F I D E N T I A L STATE 051894

E.O. 11652: GDS

TAGS: MCAP, NATO

SUBJECT: AD-70 SPRING REVIEW OF DEFENSE PROGRAMS

REF: (A) STATE 7382; (B) STATE 3832; (C) USNATO 835

1. USNATO 835 REPORTED MISSION ESTIMATE THAT EWG WILL
BEGIN WORK MARCH 15 ON ITS AD-70 SPRING REPORT 1974.
DOCUMENTS RECEIVED TO DATE IN WASHINGTON INCLUDE ONLY
THE MILITARY INPUTS PREPARED BY SACLANT AND CINCHAN
(AC/281-REPORT (74)1).

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2. GENERAL US GUIDANCE, AS CONTAINED IN STATE 7382 AND STATE 3832, REMAINS VALID. WE CONTINUE TO SEE SPRING REVIEW, WHICH CULMINATES IN A SPRING REPORT FOR DPC MINISTERS, AS AN OVERALL DEFENSE MANAGEMENT TOOL ENCOMPASSING ALL NATO DEFENSE PLANNING ACTIVITY, BOTH FORCE CAPABILITIES AND SUPPORTING PROGRAMS, FROM THE VIEW POINT OF BALANCE AND RELATIONSHIP.

3. FINAL REPORT FOR MINISTERS, HOWEVER, SHOULD BE QUITE SHORT. SINCE FORCE CAPABILITIES ARE COVERED IN-DEPTH IN THE 1973 REVIEW OF FORCE PLANS, AS WELL AS IN THE SPRING 1974 ESTABLISHMENT OF FORCE GOALS, THE SPRING 1974 AD-70 REPORT SHOULD BE ABLE TO PRESENT THE FORCE IMPROVEMENT PROGRESS IN 1973 AND THE RESULTANT SITUATION IN SPRING OF 1974 QUITE SUCCINCTLY. AGAINST THIS BACK-

GROUND OF FORCE CAPABILITIES, MINISTERS SHOULD BE TOLD BRIEFLY WHETHER THE SUPPORTING PROGRAMS OF INFRA-STRUCTURE, COMMUNICATIONS, CRISIS MANAGEMENT, AND CIVIL PREPAREDNESS ARE IN BALANCE WITH PRESENT AND PROJECTED FORCE CAPABILITIES AND WHETHER COOPERATION IN ARMAMENTS AND LOGISTICS IS BRINGING APPROPRIATE ECONOMIES IN NATO DEFENSE. WE ENVISAGE A PARAGRAPH ON EACH OF THE SUPPORTING PROGRAMS, COVERING THEIR STATUS AND ADEQUACY. AND, OF COURSE, THE EWG WITH THE ASSISTANCE OF ITS IMS AND MNC MEMBERS WILL HAVE TO REVIEW ESTABLISHED PRIORITIES FOR POSSIBLE RECOMMENDATIONS FOR CHANGE, IN LIGHT OF ITS FINDINGS ON FORCE CAPABILITIES AND SUPPORTING PROGRAMS.

4. KEY QUESTIONS ON INDIVIDUAL PROGRAMS WHICH, IN OUR VIEW, EWG SHOULD TAKE UP ARE ALONG THE FOLLOWING LINES:

A. INFRASTRUCTURE

WILL NEXT FIVE-YEAR PROGRAM SUPPORT REHABILITATION OF ESSENTIAL EXISTING FACILITIES AND ANY NEW CONSTRUCTION CRITICALLY NEEDED FOR PROGRAMMED FORCES?

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B. COMMUNICATIONS

WE UNDERSTAND NATO COMMUNICATIONS, BOTH MICS AND NON-NICS, ARE INADEQUATE FOR EXERCISING CONSULTATION AND FOR MILITARY COMMAND AND CONTROL. ARE REMEDIAL PROGRAMS ADEQUATE AND ON SCHEDULE?

C. CRISIS MANAGEMENT

WILL CURRENT AND PROGRAMMED PROCEDURES AND FACILITIES
SUPPORT CRISIS CONSULTATION AND DISSEMINATION OF
POLITICAL GUIDANCE IN AN EMERGENCY?

D. CIVIL PREPAREDNESS

WILL ARRANGEMENTS FOR CIVIL DEFENSE, CONTINUITY OF
GOVERNMENT AND OF ESSENTIAL CIVILIAN FUNCTIONS OPERATE
SO THAT THE CIVIL SECTOR WILL NOT CONSTITUTE A HINDRANCE
TO FORESEEN DEFENSE OPERATIONS? ARE PROVISIONS IN
HAND FOR CIVIL SUPPORT OF MILITARY REQUIREMENTS IN TIME
OF EMERGENCY?

E. COOPERATION IN ARMAMENTS

IS THERE UNNECESSARY DUPLICATION IN RESEARCH, DEVELOPMENT,

PROCUREMENT AND PRODUCTION TO THE POINT THAT THERE IS
MAJOR WASTE OF DEFENSE FUNDS? ARE THERE REASONABLE
PROSPECTS FOR IMPROVEMENT IN THIS FIELD?

F. COOPERATION IN LOGISTICS

DOES NOT DEFENSE COST CONSIDERABLY MORE BECAUSE OF LACK
OF COOPERATION IN LOGISTICS? DO CURRENT EFFORTS, E.G.,
RATIONALIZATION/SPECIALIZATION AND EUROLOG, OFFER
REASONABLE POSSIBILITIES FOR IMPROVEMENT IN THIS FIELD?

5. OUR SUPPORT OF A BRIEF REPORT FOR MINISTERS DOES NOT
IMPLY A LACK OF NEED FOR ADEQUATE DOCUMENTATION IN THE
WAY OF INPUT REPORTS IN THE AC/281 SERIES. BUT THESE
CAN STAND AS BACKGROUND DOCUMENTS REPRESENTING THE
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VIEW OF THE SENIOR NATO COMMANDER OR RESPONSIBLE
CIVILIAN STAFF OFFICER AND NEED NOT BE AMENDED OR
BRIEFED BY THE EWG FOR INCLUSION IN THE REPORT TO
MINISTERS. WE SEE EWG ROLE AS REVIEWING THE INPUT
REPORTS, QUESTIONING THEIR AUTHORS OR RESPONSIBLE STAFF
REPRESENTATIVES, SELECTING KEY PROBLEM AREAS FOR
PRESENTATION IN SOME DEPTH TO PERMANENT REPRESENTATIVES
FOR THEIR BACKGROUND, AND DRAFTING A SHORT REPORT OF
FINDINGS TO MINISTERS. PERMANENT REPRESENTATIVES SHOULD
HAVE THE EWG REPORT FOR CONSIDERATION NO LATER THAN
MID-MAY.

6. FYI: WE DO NOT QUITE UNDERSTAND APPARENT RELUCTANCE
OF HUMPHREYS TO UNDERTAKE SPRING AD-70 REVIEW AS
ORIGINALLY PLANNED AND REPORTED TO DPC. HAD PROPER

STAFF WORK BEEN CARRIED OUT IN FALL OF 1973, I.E.,
REQUESTS THEN TO RESPONSIBLE OFFICIALS TO SUBMIT INPUT
REPORTS AS OF FEBRUARY 1, 1974, DOCUMENTATION WOULD BE
ON HAND AND THE TASKS WE HAVE DESCRIBED IN PRECEDING
PARAGRAPHS COULD BE PERFORMED AT APPROPRIATE PACE. IF
HUMPHREYS CONTINUES TO PLEAD PERSONAL OVERLOAD, COULD
HUMPHREYS TASK OF ASSISTING PANSA IN HIS ROLE AS
CHAIRMAN EWG FOR SPRING AD-70 REPORT BE SHARED WITH
OR PASSED TO ASG DEFENSE SUPPORT, WHO A
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